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Congress of the United States

House of Representatives

Washington, DC 20515

January 23, 2020

COMMITTEE ON ENERGY AND COMMERCE OVERIGHT AND INVESTIGATIONS - CHAIR ENVIRONMENT AND CLIMATE CHANGE COMMUNICATIONS AND TECHNOLOGY

COMMITTEE ON NATURAL RESOURCES NATIONAL PARKS, FORESTS, AND PUBLIC LANDS ENERGY AND MINERAL RESOURCES

Mary B. Neumayr Chairman Council on Environmental Quality 730 Jackson Place, N.W. Washington DC 20503

Dear Chairman Neumayr,

We write to express our strong opposition to the administration's proposal to ignore the full extent of the climate crisis in implementing the National Environmental Policy Act (NEPA).

NEPA was signed into law by President Richard M. Nixon on January 1, 1970 after passing Congress on an overwhelmingly-bipartisan basis. Under NEPA, federal agencies are required to make science-based assessments of the environmental effects of proposed major federal actions. Also, critically, NEPA is also one of the only statutes that allows for public participation and input into major federal decisions, as the public is empowered to challenge federal actions. Since its enactment half a century ago, NEPA has been the foundational mechanism by which the United States has addressed the often-unintended impacts federal decisions can have on complex environmental systems.

Human-caused climate change is exactly the kind of complex environmental problem NEPA was intended to address. A decade ago, the Council on Environmental Quality, consistent with the NEPA statute, issued draft guidance on how to determine a federal action's effects on worsening of and vulnerability to climate change. This guidance was finalized on August 1, 2016, but unfortunately revoked on April 4, 2017, ignoring the need to ensure that actions we take today do not exacerbate the climate crisis.

On January 9 of this year, the Trump Administration then proposed a broad weakening of the regulations promulgated under NEPA. One of the most critical aspects of the proposed revisions is the removal of the requirement that agencies analyze cumulative impacts under NEPA, which would have the effect of removing any analysis of climate impacts. In particular, under the proposal, the NEPA regulations would be revised to state that "Effects should not be considered significant if they are remote in time, geographically remote, or the product of a lengthy causal chain." The very nature of the climate crisis, of course, is that climate change impacts – such as sea level rise – can be quite remote in time and geography from the human causes of climate change, including the combustion of natural gas, oil and coal, and the clear-cutting of forests. The proposal ignores the reality of climate change and the critical role NEPA plays in addressing it.

The NEPA statute states that "it is the continuing responsibility of the Federal Government to use all practicable means, consistent with other essential considerations of national policy, to improve and coordinate Federal plans, functions, programs, and resources to the end that the

Nation may *fulfill the responsibilities of each generation as trustee of the environment for succeeding generations*" (emphasis added). We are already suffering billions of dollars in damage to our homes, businesses and infrastructure from storms, floods, and wildfires exacerbated by human-caused climate change; we are already suffering the health impacts of increased heat waves, pollution and disease vectors; and we are already seeing threats to our national security amplified by climate impacts in other countries, as cited by the Department of Defense; but today's problems pale in comparison to the climate-related threats that our children, grandchildren and succeeding generations will face as a result of poor federal decisions today.

We appreciate the value of rationalizing and, where appropriate, hastening federal decisionmaking, but any attempt to "modernize the Federal environmental review and decision-making process," as called for in the President's message on the 50th anniversary of NEPA, must heed, rather than ignore, the latest warnings science is giving us about the effects that federal actions can have on the stability of our climate. Furthermore, far from streamlining the NEPA process, the regulatory changes being proposed are so clearly out of step with the spirit and letter of the NEPA statute that they can lead only to further delay and inefficiency in federal decisionmaking. The federal courts have repeatedly ordered agencies to consider the effects of climate change in their environmental reviews. Hampering agencies' ability to account for climate change could delay much needed projects from taking place.

We stand ready to work with the administration to improve the NEPA process, including by basing it on the best climate science. In either event, we urge you not to go forward with the revisions that have been proposed.

Sincerely,

Diana DeGette

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Raúl M.

Member of Congress

Peter A. DeFazio Member of Congress

Francis Rooney Member of Congress

Frank Pallone, Jr. Member of Congress

Kathy Caster Member of Congress

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