..... (Original Signature of Member)

117TH CONGRESS 1ST SESSION



To prescribe procedures for effective consultation and coordination by Federal agencies with federally recognized Tribal Governments regarding Federal Government actions that impact Tribal lands and interests to ensure that meaningful Tribal input is an integral part of the Federal decision-making process.

IN THE HOUSE OF REPRESENTATIVES

Mr. GRIJALVA introduced the following bill; which was referred to the Committee on _____

A BILL

- To prescribe procedures for effective consultation and coordination by Federal agencies with federally recognized Tribal Governments regarding Federal Government actions that impact Tribal lands and interests to ensure that meaningful Tribal input is an integral part of the Federal decision-making process.
 - 1 Be it enacted by the Senate and House of Representa-
 - 2 tives of the United States of America in Congress assembled,

1 SECTION 1. SHORT TITLE.

- 2 (a) SHORT TITLE.—This Act may be cited as the
- 3 "Requirements, Expectations, and Standard Procedures
- 4 for Effective Consultation with Tribes Act" or the "RE-
- 5 SPECT Act".

6 SEC. 2. TABLE OF CONTENTS.

7 The table of contents for this Act is as follows:

- Sec. 1. Short title.
- Sec. 2. Table of contents.
- Sec. 3. Findings and purposes.
- Sec. 4. Sense of Congress.
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TITLE I—STANDARDS FOR CONSULTATION

Sec. 101. Standards for consultation.

TITLE II—CONSULTATION PROCEDURES

- Sec. 201. Assessing Tribal impacts.
- Sec. 202. Consultation stage.
- Sec. 203. Decision stage for proposed activity.
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TITLE III— DOCUMENTATION AND REPORTING

Sec. 301. Documentation and reporting.

TITLE IV— IMPLEMENTATION AND TRAINING

- Sec. 401. Designated agency official.
- Sec. 402. Consultation policy.
- Sec. 403. Training.

TITLE V—TRIBAL SOVEREIGNTY

- Sec. 501. Tribal sovereignty.
- Sec. 502. Sensitive Tribal information.

TITLE VI—JUDICIAL REVIEW

Sec. 601. Judicial review.

8 SEC. 3. FINDINGS AND PURPOSES.

9 (a) FINDINGS.—Congress finds that—

1 (1) the United States has a unique, legally af-2 firmed government-to-government relationship with 3 Tribal Governments, as set forth in the Constitution 4 of the United States, treaties, statutes, Executive 5 Orders, and court decisions; 6 (2) the United States recognizes the right of 7 Tribal Governments to self-govern and supports 8 Tribal sovereignty and self-determination; 9 (3) the United States, through treaties, stat-10 utes, and historical relations, has defined a unique 11 trust relationship and responsibility to protect and 12 support Tribal Governments; 13 (4) owing to this trust relationship, the United 14 States has a responsibility to consult with Tribal Governments on a government-to-government basis 15 16 when formulating policies and undertaking activities 17 that may have impacts on Tribal lands and interests; 18 (5) procedures for such consultation should be 19 designed and structured to give Tribal Governments 20 the opportunity to provide meaningful, informed 21 input throughout the development and decision-mak-22 ing processes; 23 (6) increasing Federal and Tribal capacities for

23 (6) increasing Federal and Tribal capacities for 24 effective consultation while building institutional

	4
1	knowledge fosters greater efficiency and will benefit
2	future actions;
3	(7) the consultation process should be formal-
4	ized according to best practices that are designed
5	and administered by the agency and that fulfill the
6	legal requirements mandated by this Act;
7	(8) consulting with Tribal Governments during
8	the formulation of long-term management plans re-
9	duces the likelihood of project delays and increases
10	the efficiency of project implementations; and
11	(9) effective consultation demands ongoing, re-
12	spectful communication between agencies and Tribal
13	Governments.
14	(b) PURPOSES.—The purposes of this Act are—
15	(1) to establish and support a process of reg-
16	ular, meaningful consultation and collaboration with
17	Tribal Governments in the initiation of Federal ac-
18	tivities and the development of Federal policies and
19	regulations that impact Tribal lands and interests;
20	(2) to strengthen the United States' govern-
21	ment-to-government relationship with Tribal Govern-
22	ments; and

23 (3) to establish minimum standard procedures to ensure the above goals are achieved. 24

1 SEC. 4. SENSE OF CONGRESS.

2 It is the sense of Congress that—

3 (1) consultation constitutes more than simply
4 notifying an Tribal Government about a planned un5 dertaking;

6 (2) effective, meaningful consultation requires a 7 two-way exchange of information, a willingness to 8 listen, an attempt to understand and to genuinely 9 consider each other's opinions, beliefs, and desired 10 outcomes, and a seeking of agreement on how to 11 proceed concerning the issues at hand; and

(3) consultation can be considered effective and
meaningful when each party demonstrates a genuine
commitment to learn, acknowledge, and respect the
positions, perspectives, and concerns of the other
parties and when Federal agencies accommodate
Tribal concerns to the extent feasible and consistent
with applicable law.

19 SEC. 5. DEFINITIONS.

20 For the purposes of this Act:

(1) ACTIVITY.—The term "activity" means any
plan, project, or program funded in whole or in part
under the direct or indirect jurisdiction of a Federal
agency, including—

25 (A) those carried out by or on behalf of an26 agency;

1	(B) those carried out with Federal finan-
2	cial assistance;
3	(C) those requiring a Federal permit, li-
4	cense, or approval; and
5	(D) those subject to state or local regula-
6	tion administered pursuant to a delegation or
7	approval by a Federal agency.
8	(2) AGENCY.—The term "agency" means any
9	authority of the United States that is an agency
10	under section 551 of title 5, United States Code.
11	(3) LEAD AGENCY.—The term "lead agency"
12	means a designated agency that will fulfill the collec-
13	tive consultation responsibilities under this Act if
14	more than one agency is involved in an activity or
15	regulatory action. Any agency that does not des-
16	ignate a lead agency shall remain individually re-
17	sponsible for the consultation responsibilities of that
18	agency under this Act.
19	(4) MEMORANDUM OF AGREEMENT.—The term
20	"memorandum of agreement" means a document
21	that records the terms and conditions agreed upon
22	by an agency, or lead agency, and a Tribal Govern-
23	ment or designated Tribal Leader Task Force
24	through the consultation process regarding an activ-
25	ity or regulatory action.

1	(5) NEW DISCOVERY.—The term "new dis-
2	covery" means any unexpected development that oc-
3	curs during the course of an activity, such as the
4	discovery of a new archeological site, unanticipated
5	impacts on organisms or ecosystems, or the realiza-
6	tion of unintended consequences that may have im-
7	pacts on Tribal lands and interests.
8	(6) REGULATORY ACTION.—The term "regu-
9	latory action" means any regulation, policy, guid-
10	ance, or grant funding formula change that is pro-
11	posed by an agency.
12	(7) SACRED SITE.—The term "sacred site"
13	means any geophysical or geographical area or fea-
14	ture that is identified by a Tribal Government—
15	(A) as sacred by virtue of its established
16	religious significance to, or ceremonial use by,
17	a Tribal religion; or
18	(B) to be of established cultural signifi-
19	cance.
20	(8) Standard method of communication.—
21	The term "standard method of communication"
22	means the mode of communication that the agency
23	uses in the typical course of communicating with
24	persons outside the Federal Government.

1 (9) STANDARD PROCESS.—The term "standard 2 process" means a process for Federal agency and 3 Tribal Government interactions agreed to by both 4 parties through consultation and certified in a 5 memorandum of agreement that applies to certain 6 specified activities or regulatory actions, or to lim-7 ited categories of activities or regulatory actions.

8 (10) TRIBAL GOVERNMENT.—The term "Tribal 9 Government" means the governing body of any In-10 dian or Alaska Native Tribe, band, nation, pueblo, 11 village, community, component band or component 12 reservation, individually identified (including par-13 enthetically) in the list published most recently as of 14 the date of enactment of this Act pursuant to sec-15 tion 104 of the Federally Recognized Indian Tribe 16 List Act of 1994 (25 U.S.C. 5131).

17 (11) TRIBAL IMPACT.—The term "Tribal im18 pact" means any Federal action that may have an
19 impact on one or more Tribal Governments on mat20 ters, including—

21 (A) Tribal cultural practices, lands, re22 sources, or access to traditional areas of cul23 tural or religious importance;

24 (B) Tribal treaty-protected rights;

1	(C) the ability of a Tribal Government to
2	govern or provide services to its members;
3	(D) a Tribal Government's formal relation-
4	ship with the Federal Government; or
5	(E) the consideration of the Federal Gov-
6	ernment's trust responsibility to Tribal Govern-
7	ments.
8	(12) TRIBAL LEADER TASK FORCE.—The term
9	"Tribal Leader Task Force" means a task force that
10	is collaboratively determined by affected Tribal Gov-
11	ernments.
12	TITLE I—STANDARDS FOR
14	
12	CONSULTATION
13	CONSULTATION
13 14	CONSULTATION SEC. 101. STANDARDS FOR CONSULTATION.
13 14 15	CONSULTATION SEC. 101. STANDARDS FOR CONSULTATION. (a) SCOPE.—Consultation with Tribal Governments shall occur before undertaking any proposed Federal activ-
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 13 14 15 16 17 18 19 	CONSULTATION SEC. 101. STANDARDS FOR CONSULTATION. (a) SCOPE.—Consultation with Tribal Governments shall occur before undertaking any proposed Federal activ- ity or finalizing any Federal regulatory action that may have Tribal impacts. Additionally, consultation with Tribal Governments shall occur for all activities that would affect
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 13 14 15 16 17 18 19 20 21 	CONSULTATION SEC. 101. STANDARDS FOR CONSULTATION. (a) SCOPE.—Consultation with Tribal Governments shall occur before undertaking any proposed Federal activ- ity or finalizing any Federal regulatory action that may have Tribal impacts. Additionally, consultation with Tribal Governments shall occur for all activities that would affect any part of any Federal land that shares a border with Indian Country, as defined in section 1151 of title 18,

24 (b) LIMITATION.—Nothing in this Act shall—

(1) exempt an agency from additional consulta tion required under any other law or from taking
 any other consultative actions as required by any
 other law or agency prerogative in addition to those
 required by this Act; or

6 (2) preclude an agency from additional con-7 sultation that complies with agency regulations for 8 consultation, advances agency consultation practices, 9 or supports agency efforts to build or strengthen 10 government-to-government relationships with Tribal 11 Governments.

12 TITLE II—CONSULTATION 13 PROCEDURES

14 SEC. 201. ASSESSING TRIBAL IMPACTS.

As early as possible in the planning stage of an activity or a regulatory action, the agency, or lead agency,
shall—

18 (1) prepare a Tribal Impact Statement that 19 identifies any potential Tribal impacts of the pro-20 posed activity or regulatory action. At a minimum, 21 the Tribal Impact Statement shall include the scope 22 of the activity or regulatory action being considered, 23 including any geographic areas important to Tribal 24 Governments that might be affected, as well as a list 25 of all affected Tribal Governments;

(2) make a good faith effort to identify areas
 that contain sacred sites important to Tribal Gov ernments, whether such sacred sites are explicitly
 known to an agency or not; and

5 (3) publish the completed Tribal Impact State6 ment in the Federal Register, excluding all informa7 tion designated as sensitive by a Tribal Government
8 pursuant to section 502, before any further action
9 on the proposed activity or regulatory action.

10 SEC. 202. CONSULTATION STAGE.

(a) INITIAL CONSULTATION OUTREACH.—The agen-cy, or lead agency, shall—

13 (1) transmit, via the agency's standard method 14 of communication, a formal request for a consulta-15 tion meeting, along with along with a copy of the 16 proposed activity or regulatory action as well as copy 17 of the Tribal Impact Statement as prepared accord-18 ing to section 201, to each affected Tribal Govern-19 ment identified in the Tribal Impact Statement. In 20 the case of a proposed activity, the documents shall 21 also be transmitted to relevant Tribal governmental 22 agencies (including the Tribal Historic Preservation 23 Officer or cultural resource manager), and relevant 24 non-Tribal stakeholders (including the State Historic 25 Preservation Officer and local governments that

have jurisdiction on any affected land via agreement
 with the agency);

3 (2) at the request of an affected Tribal Govern4 ment, transmit, via the agency's standard method of
5 communication, a copy of the Tribal Impact State6 ment and the letter requesting a consultation meet7 ing to non-governmental Tribal stakeholders;

8 (3) not request consultation with non-govern9 mental Tribal stakeholders without the written con10 sent of the affected Tribal Government;

(4) follow up within 5 business days to ensure
receipt of the documents by all intended recipients;
and

(5) if the documents were not received by any
of the intended recipients, retransmit all materials
via a form of communication that is suitable to the
recipient.

18 (b) NON-RESPONSE TO CONSULTATION OUT-19 REACH.—If, after a good faith effort, the agency, or lead 20 agency, fails to engage an affected Tribal Government in 21 the consultation process, the agency, or lead agency, may 22 conclude its consultation efforts by providing the Tribal 23 Government with a written notification and explanation 24 for its decision, signed by the head of the agency, or lead

1 agency, which shall be made part of the official consulta-2 tion record as described in section 301(a).

- 3 (c) MEETING ARRANGEMENTS.—
- 4 (1) The agency, or lead agency, shall negotiate
 5 with each affected Tribal Government to determine
 6 the format, agenda, and goals of a consultation
 7 meeting, and shall keep thorough documentation of
 8 all steps taken to engage the affected Tribal Govern9 ment in consultation meetings.

10 (2) In appropriate circumstances, affected Trib-11 al Governments may elect to form a Tribal Leader 12 Task Force, to aid in consultation on activities that 13 are regional in scope or that affect multiple Tribal 14 Governments. To the maximum extent possible, the 15 Tribal Leader Task Force shall represent a cross-16 section of Tribal interests with respect to the pro-17 posed activity or regulatory action. Affected Tribal 18 Governments that do not elect to join a Tribal Lead-19 er Task Force shall be consulted separately.

20 (d) CONSULTATION MEETING REQUIREMENTS.—A
21 consultation meeting shall—

(1) begin with confirmation of the format,
agenda, and goals of the meeting, with adequate
time scheduled for introductions and any ceremonial
proceedings;

1 (2) be structured to allow for meaningful and 2 respectful interaction throughout the meeting among 3 all meeting participants; and 4 (3) conclude with planning for the next meet-5 ing, if necessary, as well as confirmation of the 6 method of any potential interim communications between all parties participating in the consultation. 7 8 (e) CONCLUSION OF CONSULTATION WITH A MEMO-RANDUM OF AGREEMENT.— 9 10 (1) Except as provided by subsection (b), sub-11 section (f), and subsection (g), consultation shall 12 conclude only upon the execution of a memorandum 13 of agreement signed by the head of the agency, or 14 lead agency, and the head of the affected Tribal 15 Government or the members of the designated Tribal Leader Task Force. 16 17 (2) The memorandum of agreement—

(A) may address multiple activities or regulatory actions if the activities or regulatory actions are similar and repetitive in nature, or are
multistate or regional in scope, or where routine
management activities are undertaken at Federal installations, facilities, or other land management units;

1	(B) may establish standard processes for
2	certain categories of activities and regulatory
3	actions determined through consultation and
4	defined in the memorandum of agreement;
5	(C) shall, in the case of a proposed activ-
6	ity—
7	(i) include a provision for monitoring
8	and reporting on the implementation of the
9	activity;
10	(ii) include provisions for reconsider-
11	ation if the activity has not been completed
12	within a specified time; and
13	(iii) include provisions to address new
14	discoveries, which may include halting the
15	activity and returning to the consultation
16	stage.
17	(3) The signed memorandum of agreement may
18	be amended at any time by the joint approval of all
19	signatories.
20	(f) Conclusion of Consultation Without a
21	Memorandum of Agreement.—
22	(1) The agency, or lead agency, shall make a
23	good faith effort through sustained interaction and
24	collaboration to reach a consensus resulting in a
25	memorandum of agreement.

1 (2) If, after a good faith effort, the agency, or 2 lead agency, determines that further consultation 3 will not be productive, it may conclude consultation 4 by providing the Tribal Government with a written 5 notification and explanation for its decision, includ-6 ing identification of any legal, policy, or factual bar-7 riers that prevented the agency from reaching agree-8 ment with the affected Tribal Government, signed by 9 the head of the agency, or lead agency, which shall 10 be made part of the official consultation record as 11 described in section 301(a).

12 (g) TRIBAL WITHDRAWAL FROM CONSULTATION.— 13 An affected Tribal Government may at any point decide to withdraw from the consultation process. In such case, 14 15 the agency, or lead agency, shall provide the affected Tribal Government with the opportunity to submit a written 16 17 statement, explanation, or comment on the consultation 18 proceedings that will become part of the official consulta-19 tion record as described in section 301(a).

20 SEC. 203. DECISION STAGE FOR PROPOSED ACTIVITY.

(a) PROPOSAL DOCUMENT.—Upon completion of the
consultation stage pursuant to section 202, the agency,
or lead agency, shall—

(1) compile a proposal document consisting ofthe plan for the proposed activity, its anticipated

Tribal impacts, and any signed memorandum of
 agreement;

3 (2) include sufficient supporting documentation
4 to the extent permitted by law to enable any review5 ing parties to understand its basis;

6 (3) transmit, via the agency's standard method
7 of communication, a copy of the proposal document
8 to the affected Tribal Governments, including those
9 that withdrew from the process;

10 (4) follow up within 5 business days to ensure
11 receipt of the proposal document by all intended re12 cipients;

(5) if the proposal document was not received
by an intended recipient, retransmit all material via
a form of communication that is suitable to the recipient; and

(6) after the verified receipt of the proposal
document by all intended recipients, the proposal
document shall be published in the Federal Register,
excluding all information designated as sensitive by
a Tribal Government pursuant to section 502.

(b) PUBLIC COMMENT PERIOD.—The agency, or lead
agency, shall provide a period of not less than 90 days
after publication of the proposal document in the Federal
Register for public comment. A 30-day extension of the

90-day period shall be automatically granted upon request
 by an affected Tribal Government.

- 3 (c) PRELIMINARY DECISION DOCUMENT.—After ex4 piration of the public comment period pursuant to sub5 section (b), the agency, or lead agency, shall prepare a
 6 preliminary decision letter, signed by the head of the agen7 cy, or lead agency, that shall—
- 8 (1) state the decision to proceed or not proceed9 with the activity;
- 10 (2) state the rationale for the decision;
- (3) list any changes to the proposed activity
 made in response to the comments filed pursuant to
 subsection (b);
- (4) specifically address any points where the decision conflicts with the request of an affected Tribal
 Government, including a detailed explanation of why
 the request was disregarded;
- (5) transmit, via the agency's standard method
 of communication, a copy of the preliminary decision
 letter to the affected Tribal Governments, including
 those that withdrew from the process;

(6) follow up within 5 business days to ensure
receipt of the preliminary decision letter by all intended recipients; and

(7) if the preliminary decision letter was not re ceived by an intended recipient, retransmit the mate rial via a form of communication that is suitable to
 the recipient.

5 (d) TRIBAL RESPONSE PERIOD.—The agency, or
6 lead agency, shall provide a period of no less than 45 days
7 after issuance of the preliminary decision letter for a re8 sponse by an affected Tribal Government.

9 (e) FINAL DECISION DOCUMENT.—After expiration 10 of the Tribal Response Period pursuant to subsection (d), 11 the agency, or lead agency, shall prepare a letter stating 12 the final decision of the agency, signed by the head of the 13 agency, or lead agency, that shall—

- 14 (1) state the decision to proceed or not proceed15 with the activity;
- 16 (2) state the rationale for the decision;

17 (3) list any changes to the preliminary decision
18 in response to comments received from an affected
19 Tribal Government pursuant to subsection (d);

20 (4) specifically address any points where the
21 final decision conflicts with the request of an af22 fected Tribal Government, including a detailed ex23 planation of why the request was disregarded;

(5) transmit, via the agency's standard methodof communication, a copy of the final decision letter

to the affected Tribal Governments, including those
 that withdrew from the process;

3 (6) follow up after 5 business days to ensure re4 ceipt of the final decision letter by all intended re5 cipients; and

6 (7) if the final decision letter was not received
7 by an intended recipient, retransmit the material via
8 a form of communication that is suitable to the re9 cipient.

(f) PUBLICATION OF LETTER.—The agency shall
make public the final decision letter, excluding all information designated as sensitive by a Tribal Government pursuant to section 502.

14 SEC. 204. DECISION STAGE FOR PROPOSED REGULATORY

15

ACTION.

(a) DECISION DOCUMENT.—Upon completion of the
consultation stage pursuant to section 202, the agency,
or lead agency, shall prepare a decision letter, signed by
the head of the agency, or lead agency, that shall—

20 (1) state the decision to proceed or not proceed21 with the proposed regulatory action;

22 (2) state the rationale for the decision;

23 (3) list any changes to the proposed regulatory24 action made at the request of an affected Tribal

21 . .

1	Government during the consultation process as out-
2	lined in section 202;
3	(4) specifically address any points where the de-
4	cision conflicts with the request of an affected Tribal

5 Government, along with a detailed explanation of 6 why the request was disregarded;

7 (5) transmit, via the agency's standard method of communication, a copy of the decision letter to 8 9 the affected Tribal Governments, including those 10 that withdrew from the process;

11 (6) follow up within 5 business days to ensure 12 receipt of the decision letter by all intended recipi-13 ents; and

14 (7) if the decision letter was not received by an 15 intended recipient, retransmit the material via a 16 form of communication that is suitable to the recipi-17 ent.

18 (c) PUBLICATION IN FEDERAL REGISTER.—The de-19 cision letter shall be published in the Federal Register 20 alongside the final decision on the regulatory action, ex-21 cluding all information designated as sensitive by a Tribal 22 Government pursuant to section 502.

TITLE III— DOCUMENTATION AND REPORTING

3 SEC. 301. DOCUMENTATION AND REPORTING.

4 (a) OFFICIAL CONSULTATION RECORD.—The agen5 cy, or lead agency, shall—

6 (1) keep an official consultation record that al-7 lows accurate tracking of the process so that the 8 agency and all consulting parties can correct any er-9 rors or omissions, and provides an official record of 10 the process that can be referred to in any litigation 11 that may arise;

(2) document all efforts to initiate consultation
as well as documenting the process once it has
begun, such as correspondence, telephone logs, and
emails;

16 (3) keep notes so that the consultation record
17 documents the content of consultation meetings, site
18 visits, and phone calls in addition to information
19 about dates and who participated;

20 (4) include all documentation in the official con-21 sultation record; and

(5) ensure that all information designated as
sensitive by a Tribal Government pursuant to section 502 is kept confidential.

(b) 1 PAYMENT TRIBAL FOR DOCUMENTATION 2 WORK.—If the agency, or lead agency, asks a Tribal Government for specific information or documentation that in 3 4 any way fulfills the duties of the agency in a role similar to that of a consultant or contractor, then the agency, or 5 lead agency, must pay for such services, if so requested 6 7 by the Tribal Government, as it would for any private con-8 sultant or contractor.

9 (c) REPORT TO CONGRESS.—Each agency shall sub10 mit a biennial report on its consultation activities to Con11 gress, including outcomes.

12 TITLE IV— IMPLEMENTATION 13 AND TRAINING

14 SEC. 401. DESIGNATED AGENCY OFFICIAL.

15 No later than 90 days after the date of the enactment16 of this Act—

17 (1) the head of each agency shall designate an
18 official with principal responsibility for the agency's
19 implementation of this Act; and

20 (2) each bureau or office within the agency
21 shall designate one or more officials with the respon22 sibility to work with the principal agency official on
23 implementation of this Act.

1 SEC. 402. CONSULTATION POLICY.

No later than 180 days after enactment of this Act,
the designated agency official shall submit to the Office
of Management and Budget a description of the agency's
consultation policy, including all designated agency officials, in conformity with this Act.

7 SEC. 403. TRAINING.

8 Each agency shall design training for staff aimed at
9 improving the agency's capacity for interacting with Trib10 al Governments and executing the consultation process.
11 The training shall—

12 (1) promote consultation, communication, col13 laboration, and other interactions with Tribal Gov14 ernments;

(2) outline and reinforce the agency duties con-cerning Tribal interests; and

17 (3) strengthen the understanding of the United
18 States' government-to-government relationship with
19 Tribal Governments.

20 TITLE V—TRIBAL SOVEREIGNTY

21 SEC. 501. TRIBAL SOVEREIGNTY.

(a) IN GENERAL.—Agencies shall recognize and respect Tribal self-government and sovereignty, honor Tribal
treaty and other rights, and strive to meet the responsibilities that arise from the unique legal relationship between
the Federal Government and Tribal Governments.

(b) MAXIMUM TRIBAL ADMINISTRATIVE DISCRE TION.—With respect to Federal statutes and regulations
 administered by Tribal Governments, the Federal Govern ment shall grant Tribal Governments the maximum ad ministrative discretion possible.

6 (c) ALTERNATIVES TO FEDERAL REGULATION.—
7 With respect to the formulation and implementation of
8 policies that have an impact on Tribal matters, agencies
9 shall—

10 (1) encourage Tribal Governments to develop11 their own policies to achieve program objectives;

12 (2) when possible, defer to Tribal Governments13 to establish standards; and

(3) in determining whether to establish Federal
standards, consult with Tribal Governments as to
the need for Federal standards and any alternatives
that would limit the scope of Federal standards or
otherwise preserve the prerogatives and authority of
Tribal Governments.

20 SEC. 502. SENSITIVE TRIBAL INFORMATION.

Notwithstanding chapter 7 of title 5, United States
Code (commonly known as the Administrative Procedure
Act), consultation meetings shall be closed to the public
at the request of the Tribal Government. Notwithstanding
section 552 of title 5, United States Code (commonly

known as the Freedom of Information Act), all informa-1 2 tion designated by the Tribal Government as sensitive, such as the location of sacred sites or other details of cul-3 4 tural or religious practices, shall be deleted from any public publication made as part of the consultation process 5 or in the process of carrying out the activity. Once infor-6 7 mation has been designated as sensitive, the agency will 8 determine in consultation with the Tribal Government who 9 may have access to the information for the purposes of carrying out the activity. 10

11 TITLE VI—JUDICIAL REVIEW 12 SEC. 601. JUDICIAL REVIEW.

13 A Tribal Government may seek judicial review of a 14 determination of an agency under this Act in accordance 15 with subchapter II of chapter 5 of title 5, United States 16 Code, and chapter 7 of title 5, United States Code (com-17 monly known as the Administrative Procedure Act), if the 18 Tribal Government has exhausted all other administrative 19 remedies available to the Tribal Government.